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ROYAL CANADIAN MOUNTED POLICE

"C" D I V I S I O N

APPREHENSION OF PERSONS & SEARCHES UNDER  
THE INTERNAL SECURITY REGULATIONS IN  
THE EVENT OF WAR

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APPREHENSION OF PERSONS & SEARCHES UNDER THE  
INTERNAL SECURITY REGULATIONS (I.S.R.)

OPERATION ORDERS

PURPOSE

1. To effect the apprehension of persons resident in the Province of Quebec against whom evidence can be presented to show they are dangerous to the safety of the state and the search of premises suspected to contain material of a subversive nature.

INFORMATION

2. (a) As a prerequisite for rapid organization of "C" Division in effecting prompt apprehensions of persons and searches under the I.S.R., it was considered necessary to prepare operational orders for all key personnel engaged in this task. These orders have been designed on the basis of approximately four hours warning, and the operation should be successfully completed twenty-four hours after apprehensions begin.

(b) To effect this purpose, a pyramid of responsibility has been established herein. Upon receiving the warning from the Commissioner, the Commanding Officer will open an envelope containing specific instructions to himself as an "Aide Memoire". These self-instructions outline the steps which the C.O. must take, including the appointment of key personnel. To each of these he will furnish an envelope containing their specific and general instructions. Titles selected for key personnel have been arbitrary, so as to avoid all reference to rank or existing position. The title of each individual concerned will, in a general way, denote his function. In the envelopes handed to key personnel will be found in addition to their own instructions sub-envelopes which will be handed to secondary key members whom they in turn will select for secondary functions.

(c) This plan as a whole has been designed to obviate as much as possible, individual verbal briefing so that all personnel may get on with their task as soon as possible. It is estimated that within one to one and one-half hours from the time the C.O. receives his warning message, every appointment for "C" Division Headquarters will have been made and the various tasks allotted should be well under way.

(d) The apprehension of persons and the search of certain premises in Montreal and vicinity will be effected

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by personnel from "C" Division Headquarters.

(e) The Officer Commanding Quebec Sub/Division will be given the warning message by the Commanding Officer "C" Division, at which time he will open an envelope containing his own "Top Secret" instructions. In turn, he will cause a message to be sent out, as laid out in his orders, to the various detachments in his Sub/Division where apprehensions are to be effected, or escape routes manned. In order that the plan may be put into operation without delay, double-sealed instructions will be left with detachments concerned, under appropriate security conditions. These will only be opened upon receipt of a message embodying the code word followed by a numeral. The code word selected is "JERICHO", the numeral following the code word being the time of "X-Hours" on the twenty-four hour system. "X-Hours" shall be the time at which the Commissioner directs apprehensions shall be effected across Canada and will be converted into local time.

(f) Since the number of persons who must be apprehended varies from time to time, the plan has been arranged to make it readily flexible and accommodate either more or less with little change. The culmination of this operational phase is to place the persons under detention in the Reception Centre, and to bring exhibits seized to Divisional Headquarters.

#### PERSONNEL EMPLOYED AND DISPOSITION

3. To maintain the secrecy of our operation it is proposed to only employ R.C.M.P. members and civilian personnel at Division Headquarters. There will be available approximately 280 regular members. With our present figures, 201 men will be needed for operational purposes in order to effect apprehensions and searches simultaneously. Teams which will be required to make one apprehension or search will be made up of two regular members. There will be available 80 female civilian employees of whom 24 will be required to act as matrons. The remainder will be allotted various tasks in accordance with the operational plan. Ninety eight (98) cars will be required for this operation. Eighty five (85) police cars will be available at this Headquarters whilst 13 privately owned cars by regular members can be mustered. If expansion is required we have a reserve of 79 regular members with necessary transport. Our Quebec Sub/Division present police resources will be sufficient should apprehension need to be effected in their area.

#### APPREHENSIONS

4. (a) The pattern for apprehension and searches as well as order to personnel at large have been included in the

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"General Instructions" which are appended hereto (Appendix). Before effecting apprehensions and searches all personnel will be briefed in accordance with "General Instructions". These have been mimeographed and one copy has been inserted in each briefing envelope. At Divisional Headquarters, briefing of personnel detailed for this operation including Zone Supervisors will be made by the Officer i/c of Priorities in the Post Gymnasiums. Zone Supervisors will have a specific number of teams assigned to them as indicated in the individual orders addressed to them and appended hereto.

(b) With respect to apprehensions or searches outside of Montreal and close vicinity (if need be) detachment personnel will be briefed by the member in charge of the detachment in accordance with "General Instructions" which will be included in sealed orders furnished as previously indicated under "Top Secret" cover. These envelopes will only be opened upon receipt of the code message including the word "JERICHO" followed by a numeral. The sealed envelopes will contain an inner envelope wherein will be individual instructions for operations together with "General Instructions" and apprehension and search documents.

#### SEARCH WARRANTS

5. Search Warrants will not be necessary to search the homes of detainees as Section 40 of the I.S.R. provides authority to search these places without a Search Warrant. However, Search Warrants duly signed by a Sr. Officer of the Force will be provided and used to search the premises of our "SPECIAL CASES" and other designated locals occupied by subversive organizations. We are anticipating approximately 13 cases of this nature. A sufficient quantity of forms "Information to Obtain Search Warrant" and for the "Warrant" itself are at hand (Appendix).

#### EVIDENCE

6. The matter of evidence has been dealt with in "General Instructions" which will be available to all key personnel engaged in this operation. Where a serious doubt exists in respect to any document or thing, seizure should be effected for subsequent screening by a competent authority.

#### EXHIBITS

7. Exhibits have been discussed in "General Instructions", on which all members will be briefed at the time of operation. It may not be possible to employ canvas bags at all points throughout the Division, due to security measures which must be adopted in retaining them over protracted periods. No

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difficulty should be experienced in the field in this respect since properly sealed cartons can be substituted. The main operation, however, at Division Headquarters will utilize canvas bags with numbered neck tags. These will be furnished to Zone Supervisors for distribution to team leaders on a special form appended hereto (Appendix). Exhibits will then be turned in to the temporary reception centre, which will be a police station. A truck from Division Headquarters will call at the various temporary reception centres to collect the exhibits, together with seizure forms. The exhibits will then be turned in to Divisional Headquarters, where they will be taken into custody by an individual briefed in that respect. He will cause them to be stored and made available for later perusal as required. At field detachments, exhibits will be brought in to the detachment and held for further instructions with respect to bringing them in to Division Headquarters.

#### IDENTIFICATION OF PERSONS TO BE ARRESTED

8. Pages 1 and 2 of Form G-215 including a photograph of the person to be detained prepared by S.I.B. personnel will be available to the team and it is not expected that serious difficulty will be encountered in this direction.

#### TEMPORARY DETENTION

9. (a) It will be noted that we are planning to use six different police stations as temporary receiving centres which will be under the control of Senior N.C.O.s designated as Zone Supervisors. Should detainees exceed the capacity of the police stations it will be in order to transfer detainees to other police stations where they will be kept incommunicado. In the event capacity of all local facilities is reached, there will be a further transfer from temporary centres to Bordeaux Jail or to the County Jail at St. Jerome where detainees will be held pending transfer to the Reception Centre.

(b) It is hoped that the Reception Centre at [redacted] will become available within 24 hours of "X" hours or soon after. This Reception Centre should be fully operational at this time and equipped for both housing and feeding. The member i/c Reception Centre has been briefed in this respect as will be seen by his individual instructions appended hereto. He will have in his possession, Copy Number 6 of the Canadian Army - R.C.M.P. Plan for the Reception Centre. He will be furnished with a list of personnel to be called for staffing the Reception Centre in accordance with Headquarters Emergency Planning Branch briefing. Transfer of detainees from temporary reception centres to the Reception Centre will not be a problem as

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they will be moved by buses with suitable police escort.

(o) Persons detained by detachment personnel will be held at local police stations pending arrangement for their transfer to Montreal. Here, they will be temporarily lodged in City Police Jail or immediately taken to the Reception Centre.

#### ESCAPE ROUTES

10. It will be noted from attachments that orders have been provided for a number of detachments to man the International Border and be on the lookout for suspicious persons. Suspects' automobile license numbers will be listed at Division Headquarters and relayed to border points. St. Jerome and Joliette Detachments will assist in covering the Laurentian resort area and will also be supplied with this list. It should be in the hands of the detachments concerned shortly after commencement of the operation. Sherbrooke and St. Jean Detachments will man their detachments and operate their FM radio on a round-the-clock basis and be in a position to relay messages to and from personnel at border points. Where suspects cannot be readily found at their residence or place of business, the descriptive document will be photostated and sent out to all check points.

#### PROPERTY

11. S.I.B. personnel are keeping in mind the "Special Cases" and 5 or 6 places used and occupied by subversive organizations which will be searched at the same time as the general pick-up under the authority of a "Search Warrant". This has been dealt with in "General Instructions" and no difficulty is anticipated in this connection.

#### INTERIM REPORTS

12. Provisions have been made for the supplying of information to the Commanding Officer concerning the progress of the operation. Forms have been prepared to avoid loss of time (appendix) and lengthy reports during the apprehensions and searches will not be necessary. These forms will keep accurate record of all detainees, premises searched and exhibits seized which, in turn, will be conveyed through channels established, in these orders, to the Commanding Officer. He will advise the Commissioner within two hours of the progress of the operation and from time to time thereafter as may be called for by mutual arrangement. Where persons are likely to be found in other Division areas, adequate information will be sent to the Divisions concerned so that suitable action may be taken.

#### SECURITY OF THE PLAN

13. All orders were prepared with one original and 5 copies, distributed as outlined in paragraph 14. The originals

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have been placed in sealed envelopes addressed to all key personnel and held in the Chubb safe in the office of the S.I.B. Officer, pending receipt of the message from the Commissioner directing the operation to commence. The Officer Commanding Quebec Sub/Division will have a sealed envelope containing original of his orders. The detachments listed in these orders will have a sealed envelope containing originals of their instructions which will be subject to inspection by the Inspecting Officer or Section N.C.O. with respect to security. In the event changes become necessary, these envelopes will be returned to Division Headquarters, opened by S.I.B. personnel, the necessary amendments included and returned to the detachments concerned. Receipts will be made at each change of hand.

DISTRIBUTION

14.           Originals in sealed envelopes  
              (held as described in para. 13 above)
- Copy No. 1 - The Commissioner  
Copy No. 2 - The Commanding Officer "C" Division  
              (held by Officer i/c S.I.B.)  
Copy No. 3 - Officer i/c S.I.B.  
              (held by Officer i/c S.I.B.)  
Copy No. 4 - Spare  
              (held by Officer i/c S.I.B.)  
Copy No. 5 - Spare  
              (held by Officer i/c S.I.B.)
- Original of Orders to Quebec Sub/Division  
(held by O.C. Quebec Sub/Division)
- Original of Orders to Key Personnel  
(held by Officer i/c S.I.B.)

Commanding Officer "C" Division